

## Message Text

CONFIDENTIAL

PAGE 01     PRETOR 04402 281421Z  
ACTION IO-14

INFO OCT-01 AF-10 EUR-12 ISO-00 SSO-00 NSCE-00 USIE-00  
INRE-00 CIAE-00 DODE-00 PM-05 H-01 INR-07 L-03  
NSAE-00 PA-01 PRS-01 SP-02 SS-15 DHA-05 /077 W  
-----091422 281424Z /44

O R 281344Z AUG 77  
FM AMEMBASSY PRETORIA  
TO AMEMBASSY LUSAKA NIACT IMMEDIATE  
SECSTATE WASHDC IMMEDIATE 8595  
INFO AMEMBASSY BONN  
AMEMBASSY DAR ES SALAAM  
AMEMBASSY GABORONE  
AMEMBASSY LAGOS  
AMEMBASSY LONDON  
AMEMBASSY MAPUTO  
AMEMBASSY NAIROBI  
AMEMBASSY OTTAWA  
AMEMBASSY PARIS  
USMISSION USUN NEW YORK

C O N F I D E N T I A L PRETORIA 4402

E.O. 11652: GDS  
TAGS: MOPS PINT WA  
SUBJ: ETHNIC UNITS IN NAMIBIA: APPOINTMENT OF SPECIAL ENVOY

REF: A) LUSAKA 2574, B) STATE 205689

1. I AM ALSO PERPLEXED THAT WALDHEIM WOULD AT THIS POINT  
AGREE TO COMMIT THE UN TO THE EXTENT OF SENDING AN ENVOY  
TO NAMIBIA. THERE WOULD SEEM TO BE SOME DISADVANTAGES  
AS WELL AS ADVANTAGES IN ACCEPTING THIS OFFER NOW.

2. AS NOTED BY MCHENRY, THE UN ENVOY COULD COMPLICATE  
THE NEGOTIATING PROCESS IF HE APPEARED TO BE CONSULTING  
WITH THE ADMINISTRATOR-GENERAL ON SUBSTANTIVE QUESTIONS.

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VERY LIKELY THE SAG WOULD WELCOME THE PROPOSAL AS IT  
WOULD ENTAIL NO QUID PRO QUO ON ITS PART AND WOULD SEEM  
TO LEGITIMIZE SOUTH AFRICA'S UNILATERAL MOVES IN THE  
TERRITORY INCLUDING PREPARATIONS FOR EARLY ELECTIONS.  
THE SOUTH AFRICANS COULD ALSO INTERPRET A UN PRESENCE  
AT THIS TIME IN WINDHOEK AS INDICATING THAT THE  
NEGOTIATING PROCESS HAD PROGRESSED TO THE POINT THAT

SUBSTANTIAL CONCESSIONS ON TROOP WITHDRAWAL AND  
DISBANDING OF ETHNIC TROOPS COULD BE AVOIDED.

3. ON THE OTHER HAND, THE PROPOSED VISIT WOULD HAVE  
THE ADVANTAGE OF GETTING THE UN DIRECTLY INVOLVED AND  
THEREBY HELP MAINTAIN THE MOMENTUM OF THE FIVE-POWER  
EFFORT. LIKEWISE, IF SWAPO HAS ACQUIESCED IN THE  
MOVE, IT WOULD ALSO SEEM TO BIND THEM MORE STRONGLY  
TO THE SEARCH FOR A POLITICAL SETTLEMENT ALONG THE  
LINES WE HAVE BEEN PURSUING.

4. ON BALANCE I FAVOR ENCOURAGING OWEN TO EXPLORE THE  
IDEA WITH BOTHA. IN ORDER TO AVOID THE PITFALLS  
MENTIONED IN PARA 2 ABOVE, I WOULD HAVE THE "ENVOY"  
MAKE AN IN-AND-OUT VISIT UNDER THE GENERAL UMBRELLA OF  
FAMILIARIZING HIMSELF WITH THE AREA IN ORDER TO  
ACCELERATE THE SYG'S CONTINGENCY PLANNING. HE COULD  
TOUR THE TERRITORY, TALK WITH JUDGE STEYN TO LEARN OF  
HIS PLANS AND EVEN LEAVE A LIAISON OFFICER TO SERVE  
AS A CONDUIT FOR FUTURE COMMUNICATIONS; BUT HE SHOULD  
NOT REMAIN IN THE COUNTRY AS THE SYG'S REPRESENT-  
ATIVE IN ORDER NOT TO ALLOW HIS PRESENCE TO BE USED  
BY THE SAG.  
BOWDLER

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NNN

## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01-Jan-1994 12:00:00 am  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** PERSONAL REPRESENTATIVE, NEGOTIATIONS  
**Control Number:** n/a  
**Copy:** SINGLE  
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**Decaption Date:** 01-Jan-1960 12:00:00 am  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 22 May 2009  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1977PRETOR04402  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** GS  
**Errors:** N/A  
**Expiration:**  
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**Original Handling Restrictions:** n/a  
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**Reference:** 77 LUSAKA 2574, 77 STATE 205689  
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**Review Action:** RELEASED, APPROVED  
**Review Content Flags:**  
**Review Date:** 08-Feb-2005 12:00:00 am  
**Review Event:**  
**Review Exemptions:** n/a  
**Review Media Identifier:**  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**SAS ID:** 1456922  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** ETHNIC UNITS IN NAMIBIA: APPOINTMENT OF SPECIAL ENVOY  
**TAGS:** MOPS, PINT, WA, UN  
**To:** LUSAKA STATE  
**Type:** TE  
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